



KENTUCKY BOARD OF VETERINARY EXAMINERS

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Board Retreat Minutes

June 2-3, 2026

Location: KBVE Offices, 4047 Iron Works Parkway, Suite 104, Lexington, KY 40511

Board Retreat – Public Meeting

Tuesday, June 2

BOARD MEMBERS PRESENT

All Board Members, Staff, and Others present in person unless otherwise noted. (V) = Virtual Video, (A) = Audio

- John C. Park, DVM – Chairman
- Jennifer K. Quammen, DVM, Vice Chair
- Dianne J. Dawes, DVM
- Tom M. Dorman, Citizen-at-Large
- Tim R. Gardner, DVM
- Stephanie M. Kennedy, DVM
- Philip E. Prater, DVM
- Amy J. Staton, EdD, LVT
- Steve Velasco, DVM, Kentucky State Veterinarian -- Proxy for the Commissioner of Agriculture

BOARD MEMBERS ABSENT

- Gene Smith, DVM
- Vacant seat (AAHP licensee)

KBVE STAFF AND CONTRACTORS PRESENT

- Michelle M. Shane, Executive Director
- Amanda C. Briggs, Applications Specialist
- Briana Crowder, Grievance Case Specialist
- Carmine G. Iaccarino, Esq., Legal Counsel

OTHERS PRESENT

- n/a

CALL TO ORDER / ROLL CALL / ESTABLISHMENT OF QUORUM

KBVE Chair John C. Park, DVM, called the meeting to order at 8:05 AM EDT. Chairman Dr. Park welcomed everyone to the meeting.

KBVE Executive Director Michelle Shane read the roll call. Per [KRS 321.240\(3\)](#), a quorum of the Board was achieved.

CONFIRMATION OF PUBLIC NOTICE

Dir. Shane confirmed the public notice for this meeting was sent June 1, 2026, via Constant Contact to all subscribed KBVE active, inactive, and pending credential holders. The meeting has also been posted on the KBVE website for several weeks.

READING OF MISSION STATEMENT

Vice Chair Jennifer K. Quammen, DVM read aloud the KBVE mission statement.

CONSENT AGENDA *(action item)*

Board packet (*pages 1-45*)

- Meeting Agenda for June 2-3, 2026 (*pages 1-3*)
- Board Meeting Minutes from May 14, 2026 (*pages 5-30*)
- Committee Meetings:
 - Applications Committee Minutes – May 14, 2026 (*pages 31-34*)
 - Grievance Committee Minutes – May 14, 2026 (*pages 35-38*)
 - Education and Outreach Committee Minutes – May 26, 2026 (*pages 39-42*)
- Budget Summary Report (*pages 43-45*)
- Approval of Board Per Diem and Mileage
- Approval of food costs for meeting: Board Members, contractors, staff, public meeting attendees, including licensees

A MOTION was made by Dr. Gardner to approve the consent agenda. The motion, seconded by Dr. Velasco, carried unanimously.

Budget

The budget expenditures and revenue approved are summarized for F.Y. 2026, July 1, 2025, through May 29, 2026, as follows:

- F.Y. 2026 to date
 - Receipts = \$184,110
 - Expenditures = \$586,624
 - Current Balance = \$600,603

BUSINESS AGENDA**Welcome**

Chair Dr. Park welcomed everyone to the retreat and thanked everyone for coming.

Overview – Retreat Scope of Work

Director Shane provided an overview of the retreat agenda.



Legislative Discussion

Dir. Shane reviewed a bill summary for key bills that passed during the 2026 regular legislative session impacting KBVE and its licensees.

- [HB 500](#) – The final Executive Branch State Budget for FY27 – FY28 bill establishes a 2% raise for state employees in both fiscal years. There are new reporting requirements for all agencies due this fall. There is a change in authority for out-of-state travel requests from PPC to Secretary of the Finance and Administration Cabinet. It appears agencies may also require approval for meals in-state from the State Budget Director (page 213 part (d)). This bill passed the House 81-18; passed the Senate 38-0 with Substitute; Conference Committee appointed, with Conference Report passed by Senate 38-0 and House 73-21; line item vetoed by Governor; General Assembly overrode some vetoes, passed House 74-19, Senate 32-6. (Acts Ch. 168)

KBVE ACTION ITEMS:

- 1) Update KBVE budget projections to accommodate raises for employees as established by the General Assembly.
 - 2) Verify new pre-approval processes for travel and board meals with PPC. Update SOP for these pre-approvals.
 - 3) “Comprehensive Annual Report” in a format determined by LRC to the IJC on Appropriations and Revenue by 9/30/2026.
 - 4) “Operational Expenditures Report” in a format prescribed by the Legislative Oversight and Investigations Committee (LOIC) to the LOIC and the IJC on Appropriations and Revenue by 10/1/2026.
- [HB 212](#) – Changes [KRS 258.015](#) to allow LVTs to administer the rabies vaccine under the direct supervision ([KRS 321.181\(61\)\(c\)](#)) of a veterinarian. Passed the House 92-0; Passed the Senate 38-0; Signed by the Governor. (Acts Ch. 104 – effective July 15, 2026)

KBVE ACTION ITEMS:

- 1) Education and outreach to all licensees on the expanded scope of practice for LVTs, effective July 15, 2026.
- [HB 111](#) – Related to on-farm animal health, farmers, and veterinarians. Despite KBVE’s letter to General Assembly leadership, this bill retained the language, “A farmer or owner of the livestock or poultry may consult with a veterinarian as defined in KRS 321.181 or any other professional at his or her discretion.” Passed the House 94-0; passed the Senate 38-0; signed by the Governor. (Act Ch. 24 – effective July 15, 2026)

KBVE ACTION ITEMS:

- 1) Ongoing monitoring for unlicensed practice.

- [HB 185](#) – Establishes that licensing agencies must create a process to pre-screen applicants and issue a determination on their eligibility for licensure based off their criminal background check. Passed the House 95-0; Passed the Senate 37-0 with Committee Substitutes; House concurred 91-0; signed by Governor. (Act Ch. 72 – effective July 15, 2026)

KBVE ACTION ITEMS:

- 1) KBVE must establish applicant pre-screening protocols to be used upon request.
 - 2) KBVE must post the policy on its public website.
 - 3) KBVE must file a regulation by January 1, 2027, detailing the process.
 - 4) KBVE must provide an annual report to the Legislative Research Commission by November 1, 2027.
- [HB 387](#) (*copy of bill available in a separate file*) – Related to Membership of the Controlled Substances Prescribing Council (CSPC), this bill adds two (2) veterinarian seats (one livestock per [KRS 257.010\(11\)](#), one equine) to the Controlled Substances Prescribing Council (CSPC), while at the same time prohibiting any agency except KBVE to require veterinarians to report controlled substances. The bill passed the House 91-1 as an EMERGENCY; passed the Senate 38-0; vetoed by the Governor on 4/13/2026; General Assembly overrode the veto (House 83-16, Senate 32-6). (Acts Ch. 170 – effective immediately).

KBVE ACTION ITEMS:

- 1) KBVE must appoint two veterinarians to the CSPC.
- [HB 459](#) – Related to requirements on the type of information licensing boards shall collect for workforce data reporting. Passed the House 90-0; Passed the Senate 36-0 with Committee Substitute; House concurred 96-0; signed by Governor. (Act Ch. 79 – effective July 15, 2026)

KBVE ACTION ITEMS:

- 1) Modify all KBVE applications (initial, renewal, reinstatement) to include all required workforce data points.
 - 2) Request and pay for database upgrades to allow for reporting of workforce data. There is no funding provided in the bill for these required upgrades.
- [HB 10](#) – Relates to the disclosure of all contracts and hirings to a newly elected Governor's transition team, including their ability to review said contracts. Restrictions or extra review of contracts and new hires entered into with 18-months or 24-months of a newly elected Governor. Places limits on reversion to merit positions for non-merit employees, and extends probationary periods. Moves some of the largest state boards to require Senate Confirmation on seats or Chair positions. Passed House 78-18 with Committee substitutes; Passed Senate 32-6 with Committee substitutes; Conference Committee established, with Committee report adopted in Senate 32-5 and in House with 72-17; vetoed by the Governor on 4/13/2026; General Assembly overrode the veto (House 79-19, Senate 32-6). (Acts Ch. 178 – most provisions appear to be effective July 15, 2026)

KBVE ACTION ITEMS:

- 1) None at this time.
 - 2) New contracts entered into within bill timeframes may be subject to additional review.
 - 3) Non-merit restrictions impact agency executive director.
- [SB 155](#) – Provides wide expansion of authority to the Commissioner of Agriculture related to animal health emergencies. At the Senate Ag Committee hearing on 2/10/2026, the sponsor indicated this bill was to streamline actions by the Department so that delays in approvals from other involved agencies and the Governor's office did not impede response. Provides ability for Department to enter into contracts with veterinarians. Passed the Senate 38-0; Passed the House 94-0 with Committee Substitute; Senate concurred 37-1; signed by Governor. (Acts Ch. 17 – effective July 15, 2026)

KBVE ACTION ITEMS:

- 1) None.

2026 Regular Session Action Items

- Select CSPC Appointees (*pages 46-48*) (*action item*)
KBVE must select one (1) equine veterinarian and one (1) livestock veterinarian for appointment to the Controlled Substances Prescribing Council (CSPC).

[KRS 257.010\(11\)](#) – "Livestock" means:

- (a) Cattle, sheep, swine, goats, horses, llamas, buffaloes, or any other animals of the bovine, ovine, porcine, caprine, equine, or camelid species; and
- (b) Deer, elk, and any other animal of the cervid species whose regulatory requirements are under KRS Chapters 150 and 246, and are privately owned and raised in a confined area for breeding stock, food, fiber, and other products;

OIG sent a letter to KBVE on May 1 requesting appointments by May 15. KBVE responded by the deadline indicating more time was needed for KBVE to review appropriate candidates and vote to make appointments. The Council next meets on Monday, July 20, 2026, from 3:30 pm - 5:00 pm.

KVMA Recommendations:

- Equine veterinarian:
 - Dr. Caleb Harms – current President of KAEP; and
- Livestock veterinarian:
 - Dr. Tim Gardner – currently seated on KBVE, or
 - Dr. Jacob Feese.

A written response letter is due back to OIG on June 15, including KBVE appointees.

Members of the Board discussed possible appointments. They requested clarification regarding if a seated board member on KBVE could also hold a seat on the CSPC, or if the appointee must not be on the Board; the statute did not specify.

A MOTION was made by Dr. Velasco to approve appoint selected candidates Dr. Caleb Harms (Lic# 145398) and Dr. Tim Gardner (Lic# 147415) to the CSPC and empower Dr. Park to select an alternate candidate if Dr. Gardner is not eligible. Additionally, the Board directed staff to send the KBVE appointments to the CSPC to OIG by June 15. The motion, seconded by Dr. Kennedy, carried unanimously.

Summer Friendships

- [Rep. Chris Freeland](#)
 - KBLMT Meeting update re AAHP-Animal Massage Therapy Provider (AMTP) License. (*page 49*)

A July meeting has been requested. Dr. Park to attend. Once date confirmed, the Board directs that the appointment be shared with Board Members to see who else may attend.

Members of the Board spoke about carveouts from veterinary medicine and how taking more away from veterinarians does not help improve veterinary shortage situations. In the area of animal massage, based on the results of the February 2025 survey to licensees, very few veterinarians offer animal massage services. Results from that same survey show significant support for adding animal massage therapy providers (AMTPs) to the AAHP framework so long as the AMTPs have appropriate training.

- [Rep. Randy Bridges](#) –
Dir. Shane played a video clip from the 3/10/2026 ARRS Hearing.
<https://www.youtube.com/live/hb3qjzOJ2BQ?si=tkAQ13-Kg7PQbe99>
 - Mins 5:00 – 13:35

The Board expressed concern that there is so much confusion about the difference between the licensing Board and the professional association. Additionally, Members expressed concerns that that public protection appeared to be less of a priority than free markets.

Dir. Shane expressed a desire for the Board to set up meetings with Rep. Bridges and other key legislators this summer to begin to build better relationships and provide data to the General Assembly. KBVE should be a resource of information to the legislators.

- Other considerations
 - A Practice Act clean-up bill may be needed in the future.
 - Board Members should send items for review to Dir. Shane for tracking.

The Board took respite, 9:19 – 9:29 am.

National Landscape and Kentucky Legislation on the Horizon

- **Veterinary Professional Associate (VPA)**
 - Notes from the NAVTA Listening Session on Mid-Level Practitioner (MLPs) / VPAs. (*pages 51-65*)
 - Notes from CO State University student outreach presentation on M.S. in Veterinary Clinical Care. (*pages 66-72*)
 - Change from CO Vet Board – proposal to RFP for exam services.
 - Substack News – “The Appearance of Justice”.

Members of the Board discussed the materials in the packet for review.

When the Board hosts guest speakers to discuss LVT utilization later in 2026, invitations should be extended to legislative staffers and other key guests with policy interest in this topic. This is a business discussion about Kentucky based companies.

Additionally, the National Association of Veterinary Technicians in America (NAVTA) Veterinary Technician Specialist (VTS) programs meet needs for specialty training (<https://navta.net/veterinary-technician-specialties/>). VTS is not academically related, i.e., these programs are not simply more school. These programs use the foundational medical knowledge of the VT degree and build on it with practice experience at specialty clinics over the course of multiple years.

Of note, 75% of LVTs have an associate’s degree; most would not qualify for the VPA program proposed in Colorado, which requires any bachelor’s degree. There is a real public safety issue here because there is a high probability that individuals taking this online course will not have foundational medical knowledge in veterinary medicine or veterinary technology. In most cases, these Master’s Degree candidates will lack years of appropriate study, and yet they will move on to conducting surgery or possibly writing prescriptions.

Members of the Board discussed that LVTs are often not compensated appropriately for their training and skills. They expressed skepticism that any VPA graduate would be paid a 6-figure salary like a nurse practitioner, especially when a supervising veterinarian still holds the liability for their practice.

Members discussed and directed the development of a one-pager/white sheet on this topic from the perspective of the Board: focus on promoting the solution we already have, which is appropriately trained LVTs and better utilization of their trained skills to support the veterinary team.

Mr. Dorman arrived at 9:40 am.

- **Hines v Pardue and Chiles v Salazar** (*pages 73-75*)

Mr. Iaccarino spoke about two cases recently in the circuit courts. Much depends on the perceptions of the court.

In *Hines v Pardue*, the courts make it out that the State of Texas went after this poor old man who was just talking to people about their pets and being picked on by the state. He was not charging for services and had no complaints. The Courts determined that the First Amendment does apply to Hines in this case. However, Mr. Iaccarino cautioned that this ruling should not be applied as a blanket determination for the country. Boards must be cautious in how they apply this ruling.

In *Chiles v Salazar*, this was another case regarding Freedom of Speech and the Courts issued an 8-1 decision. The Courts were against the idea that someone couldn't talk about their perspective. There was nothing in the case to do with conduct or practice, e.g., no prescription medicines, etc.

Veterinary Boards (all licensing Boards) need to tie cases to conduct and not to speech. Discretion being the better part of valor, Mr. Iaccarino recommends the Board consider looking at the long picture for the agency and its actions.

- **Murray State and New Veterinary Schools Nationally**
 - KVMA Board Meeting on May 20 – discussion with Dean Laura Hoffman.
 - Recent Press Release re Midwestern University at Downers Grove. (*page 76*)

LMU has 72 clinical affiliates in the state of Kentucky. Auburn has 1,100 preceptor sites. Auburn and other CVMs have some of those clinical partners in Kentucky. So, the pool of available partners for Murray State will be limited unless a partner site is willing to double up on students. The Board is unclear where the Council on Education (COE) rules are on clinical partners working with multiple CVMs, although believe it is allowed.

Murray State indicated they anticipate needing 150 clinical partners, with the expectation that a partner site will host students six times per year on average.

Dr. Park talked about his business's approach as a clinical partner. Students are amazed at how fast they see patients. At school it takes 3-4 hours to go over one case. The students are reminded that school is a purposeful learning environment.

Other highlights from the KVMA meeting with Dean Hoffman:

- Tuition is already expected to be higher than stated to the General Assembly; their aim is to keep it close to Auburn's rate, near the mid-30Ks.
- COE timeline:
 - May 16-20, 2027 – COE initial consultation visit.
 - A self-study is to be submitted by Dean Hoffman a minimum of 12-weeks prior to this visit.
 - Comprehensive site visit is estimated Jan or February 2028.
 - After the COE visit, Murray expects to receive a Letter of Reasonable Assurance, which will allow first cohort.

- Staffing:
 - Summer 2027 – Associate Dean of Clinical Programs to work on syllabi.
 - Estimate 40-50 faculty (because they are not an R-1 research university).
 - Estimate 40-50 support staff.
 - To be competitive, may consolidate and rotate teachers with other CVMs.
- Anticipate first cohort entry Fall 2029.
 - 80 students in first class (40 in-state / 40 out-of-state).
 - Subsequent cohorts = 100 students (60 in-state / 40 out-of-state).

The Board would like to see data locally and nationally on the number of grievance cases against distributive-model-school graduates vs. hospital-school graduates.

Regarding Kentucky's contract seats with Auburn and Georgia State, the contract seats exist in [KRS 164.790](#). However, the Southern Regional Education Board (SREB) will stop negotiating the contract seats for Kentucky immediately upon Murray State's start of its first student cohort. At that time, the Kentucky Higher Education Assistance Authority (KHEAA) shall take on seat and pricing negotiations with schools on behalf of Kentucky so long as the General Assembly continues to fund the seats. The seat funding is renewed biennially with the State Budget bill, but can be removed in any future bill. Auburn Dean Johnson indicated Auburn is willing to work with KHEAA.

There are some 14 new veterinary schools in various stages of proposal or implementation in the United States. If all proceed on schedule, within 6-8 years, there will be a tremendous increase in veterinarians graduating and ready to enter the workforce.

- **Board-approved Educational Programs and Accreditation**
- **National Exams**

The Board discussed its role related to screening qualified applicants for licensure. There have been recent national announcements regarding proposed changes from the U.S. Department of Education (DOE) related to accreditation standards. KBVE statutes allow the Board to respond appropriately, and to make appropriate regulatory changes if needed should more accreditors petition for recognition. Members also discussed possible changes from ICVA related to the NAVLE and the possibility of other organizations creating exams.

On the federal level, the DOE is pushing many of the professions to have separate and distinct accrediting bodies from any professional association. The timeline for change may be swift (i.e., a year or two). The Board discussed concerns regarding corporations setting up their own accredited bodies and individuals who have no practice knowledge or licensure being involved in the profession. The Board determined to evaluate any future petitions for recognition on a case-by-case basis.

The Board directed that a policy be developed to set clear standards for how the Board approves accrediting bodies and/or college programs.

The Board took respite, 10:30 – 10:38 am.

Right Touch Regulation Discussion

Dir. Shane reviewed a 2025 document published by the Professional Standards Authority in London regarding their determination of the appropriate level of regulation. “Right-touch” is an approach to regulatory decision making that focuses on risk of harm, and leaving non-risk items to best-practice policy and professional partnerships. This is an approach supported strongly by the American Association of Veterinary State Boards (AAVSB).

Members of the Board discussed this framework and how it fits into the requirements of Kentucky’s Legislative Research Commission (LRC). The Kentucky General Assembly has asked agencies for simultaneous red tape reduction and regulations that are explicit in their requirements. The Board agreed to keep in mind these concepts as they work on the development of regulations for new programming and sunset reviews.

Regulations Overview (*pages 77-80*)

Dir. Shane reviewed the document “KBVE Current and Proposed Administrative Regulations” and provided a summary to the Board of all regulations in KAR Chapter 201, their expiration dates, and the Board’s needed workplan to meet sunset filing deadlines. The bulk of this retreat is dedicated to required regulatory work.

Breakout Activity

Members of the Board split into assigned small groups to review and discuss LVTs, veterinary assistants, scope of practice, and proposed regulatory changes. The review also included material proposed for publication from the KVMA detailing LVT scope of practice.

Reference materials for discussion:

- 201 KAR 16:750 - Licensed Veterinary Technicians (LVTs) -- Veterinary assistants -- Scope of Practice and Supervisory Requirements (proposed amendments).
- Review of KVMA/KVTA proposed document for publication.
- CVTEA Essential Skills List.

Following group work, the Board reconvened to discuss as a group their different perspectives. In summary, the Board directed:

- Edits to 201 KAR 16:750 to clarify that LVTs can do anything they are trained to do on the CVTEA Essential Skills List, anything they are trained to do by a veterinarian excluding diagnosis, prognosis, surgery, and prescriptions; as long as the veterinarian is confident in their skills and ability to perform the task and provides an appropriate level of supervision. The level of supervision should be up to the veterinarian assigning the task.

For veterinary assistants (VAs), specified tasks and supervisory levels should remain in the regulation. The Board determined to keep the allowance for VAs to perform animal rehabilitation therapies, even with devices, because a VA must be under the supervision of a veterinarian when doing these tasks, unlike the AAHP providers.

- In response to the request for feedback from KVMA, the Board discussed feedback to KVMA. They directed that the information be conveyed to the Association prior to publication so that KVMA could align their educational materials with Kentucky law.

The Board took a lunch break, 12:30 – 1:00 pm.

Regulatory Reviews:

- 16:520 (AMEND) - Approved veterinary colleges; approved programs for veterinary technicians.
- 16:530 (AMEND) - Examination requirements for veterinarians and veterinary technicians.
- 16:560 (AMEND) - Certification as an animal euthanasia specialist.
- 16:590 (AMEND) - CE for vets and techs - clarification on pharmacy.
- 16:600 (SUNSET-AMEND) - Prescription and dispensation of drugs for animal use.

The Board reviewed and discussed the above regulations. Edits were incorporated and notes made for further research and discussion at a future meeting.

The Board took respite, 2:40 – 2:51 pm.

Budget Discussion

- **Projections update**

Chair Dr. Park laid this item on the desk until tomorrow.

- **Contracts update**

Dir. Shane reported that the PPC contract was under review by the Personnel Cabinet to determine allowance for KBVE to move to independent operations. Additional information shall be shared with the Chair and Budget Committee as soon as it becomes available.

Licensee Demographics Report (*pages 81-89*)

- **Discussion regarding new Narrative Introduction**

Dir. Shane reviewed an introductory narrative new to the Licensee Demographics Report. This overview is being included to help constituents understand and interpret the data. The Board directed an additional review period be provided to Board Members until the end of June. After incorporating comments from the Board, the document should be published on schedule in July 2026.

Breakout Activity – Applications

Members of the Board split into assigned small groups to review operational procedures for applications. They looked at a variety of applications, application review sheets, and the way applications and their disparate materials are received and processed in the Board's office.

After returning from small group work, the Board discussed their experiences and outstanding questions related to applications processes.

- The physical application process is burdensome and inefficient for both staff and applicants.
- Renewal applications are already online.
- In 2023, a quote was obtained for upgrading the database to move initial and reinstatement applications online. At that time the rate was \$69/hour for database work. The quote provided by PPC-DOI was \$71,760 for four (4) credential applications, with an estimate of 6-12 months for completion.
- KRS 321.236(3)(c) allows the Board to conduct inspections on new applicant facilities within 120 days of the start of operations. Board staff are working with the investigators to create Inspection forms for new, initial facility registrations. Early inspections for new applications do not contain a standardized form yet.
- An FAQ should be added on the website regarding facility registrations, including key information from Practice Act white paper about why these registrations are needed.

Regulations Review – Part II

Regulatory Review:

- 16:542 (NEW) - Special permits – Supervisor qualifications and responsibilities – Limitations on practice.
- 16:580 (SUNSET-AMEND) - Board issued licenses and certificates, inactive and retired statuses.

Members of the Board reviewed and discussed the above regulations, and edits were incorporated.

A MOTION was made by Mr. Dorman directing Dir. Shane and Mr. Iaccarino to work together on final language to file the proposed administrative regulations as listed below amendments with LRC, and for Dir. Shane to work with LRC staff on all needed edits to conform with KRS Chapter 13A.

- 16:520 - Approved veterinary colleges; approved programs for veterinary technicians.
- 16:530 - Examination requirements for veterinarians and veterinary technicians.
- 16:542 - Special permits – Supervisor qualifications and responsibilities – Limitations on practice.
- 16:560 - Certification as an animal euthanasia specialist.
- 16:580 - Board issued licenses and certificates, inactive and retired statuses.
- 16:590 - CE for vets and techs - clarification on pharmacy.

The motion, seconded by Dr. Kennedy, carried. Dr. Quammen abstained.

The Board directed that the following regulations already reviewed at the retreat be brought back for additional discussion in September.

- 16:600 - Prescription and dispensation of drugs for animal use

- 16:750 - Licensed Veterinary Technicians (LVTs) -- Veterinary assistants -- Scope of Practice and Supervisory Requirements

Chair Dr. Park laid on the table the following regulations:

- 16:540 - (SUNSET-AMEND) - Application requirements for veterinarians and veterinary technician.
- 16:570 - (SUNSET-AMEND) - License renewal for veterinarians and veterinary technicians; renewal notice.

RECESS

Chair Dr. Park called recess at 4:45 pm.

Dr. Park invited Board Members and staff to a dinner reception donated and hosted by Park Equine.

Wednesday, June 3

BOARD MEMBERS PRESENT

All Board Members, Staff, and Others present in person unless otherwise noted. (V) = Virtual Video, (A) = Audio

- | | |
|--|--|
| • John C. Park, DVM – Chairman | • Philip E. Prater, DVM |
| • Jennifer K. Quammen, DVM, Vice Chair | • Amy J. Staton, EdD, LVT |
| • Dianne J. Dawes, DVM | • Steve Velasco, DVM, Kentucky State Veterinarian -- Proxy for the Commissioner of Agriculture |
| • Tim R. Gardner, DVM | |
| • Stephanie M. Kennedy, DVM | |

BOARD MEMBERS ABSENT

- Tom M. Dorman, Citizen-at-Large
- Gene Smith, DVM
- Vacant seat (AAHP licensee)

KBVE STAFF AND CONTRACTORS PRESENT

- Michelle M. Shane, Executive Director
- Amanda C. Briggs, Applications Specialist
- Briana Crowder, Grievance Case Specialist
- Carmine G. Iaccarino, Esq., Legal Counsel

OTHERS PRESENT

- n/a

CALL TO ORDER / ROLL CALL / ESTABLISHMENT OF QUORUM

KBVE Chair John C. Park, DVM, called the meeting to order at 8:07 AM EDT after returning from recess. Chairman Dr. Park welcomed everyone to the meeting.

KBVE Executive Director Michelle Shane read the roll call. Per [KRS 321.240\(3\)](#), a quorum of the Board was achieved.

BUSINESS AGENDA

Legal Presentation – Carmine Iaccarino

Mr. Iaccarino made a presentation to the Board regarding administrative law, engaging with Members on their questions and perspectives. Highlights of the discussion:

- Historically, professions were governed by guilds, and that spirit continues in modern governance where, in general, professions are trusted to regulate themselves.
- Modern law is really about risk assessment.
- Every Board must answer:
 - Do we have authority?
 - Did we follow proper procedure?
 - Is there substantial evidence supporting the decision?
- Boards perform functions of all three branches of government – but only within the scope of authority as granted by the State Legislature:
 - Legislative – promulgates regulations.
 - Executive – administers the law and investigates complaints.
 - Judicial – decides and directs disciplinary actions.
- Legal case review:
 - Chevron (1984) – deference to agencies due to their expertise.
 - Loper Bright Enterprises v. Raimondo (2024) – overruled Chevron, stating that there shall no longer be automatic deference to agencies.
- In Kentucky, there has always been a basic level of suspicion toward agencies, so Kentucky agencies have never enjoyed the same level of deference as federal agencies during the era of Chevron.
- There must be a balance between professional standards and due process.
- Example case: 2019 Kentucky Derby. When it comes down to a split-second judgement call, the courts do not want to be the referee. KHRC made a determination based on the regulations and in the interest of public protection and the courts upheld their decision because it was made properly and without prejudice, despite the public concern regarding breakdowns at that time.
- Dr. Prater asked about ensuring fairness in grievance cases. He expressed concern that the credibility of complainants is often not fully explored.
- Mr. Iaccarino expressed his belief that KBVE’s bifurcated process is appropriate, as well as the way the Grievance Committee approaches the process through appropriate recusals, through case review and discussion, investigations when warranted, etc., as well as a group decision by subject matter experts.
- The Board expressed gratitude to Mr. Iaccarino for his expertise and guidance.

Litigation Update (*Executive Session*)

A **MOTION** was made by Dr. Gardner to enter into executive session pursuant to KRS 61.810(1)(c) to discuss pending litigation against or on behalf of the public agency. The motion, seconded by Dr. Staton, carried unanimously.

The Board entered executive session at 8:44 am. Board staff were permitted to remain in the room. No members of the public were present.

The Board returned to regular session at 9:03 am.

The Board took respite, 9:03 – 9:15 am.

Questions Pending from the Board's Office

- **Telehealth query** (*pg 90*) –
Members of the Board discussed this question out of Ohio related to requirements for LVT licensure and telehealth. They determined that in the situation described, the LVT was required to hold a license Kentucky.
 - Practice occurs where the patient is, so a license must be held if veterinary services are provided to a patient in Kentucky. [KRS 321.190](#) and [KRS 321.441](#) require a license to practice veterinary medicine and veterinary technology in Kentucky.
 - [KRS 321.186\(4\)](#) requires a license to provide teleadvice and teletriage in Kentucky. The LVT position as described will need to hold a license in Kentucky. In all cases, the provision of services enacts the requirement to notify the client of the practitioner's name and Kentucky credential number.
 - Any telehealth services provided within the context of a VCPR require that the licensee be employed at a Kentucky registered veterinary facility. ([KRS 321.186\(3\)\(b\)](#))
 - The only exception which exists to the above requirements related to telehealth are for a Governor declared States of Emergency in disaster situations, pursuant to [KRS 321.200\(1\)\(q\)](#). Kentucky borders seven (7) states and there are no exceptions in the Practice Act for any contiguous states.
- **UK Extension Train-the-Trainer** (*page 91*) –
Following up on her presentation at the May 2026 Board Meeting, Dr. Jessie Lay from the University of Kentucky reached out about scheduling a train-the-trainer event in partnership with KBVE to educate Extension Agents who work with producers. The Board confirmed interest in working with Dr. Lay and directed that a date be set for the training.

During the discussion, the Board reviewed the licensure status of faculty DVMs at UK, noting that not all DVMs maintained a veterinarian license. While this is allowable under KRS 321.200(1)(h), the Board expressed concerns about how this exemption protects the public. Universities provide essential diagnostic services and education to producers. The

public should have confidence that such services are provided by qualified professionals. Future updates to the Kentucky Veterinary Medicine Practice Act must reconsider requirements for licensure related to university personnel. The Board seeks to enforce its mission of public protection: guaranteeing that education provided to future veterinary students and the public is provided by DVMs who meet the rigorous requirements for licensure (e.g., training and national exams), including appropriate continuing education for the profession.

- **Southern Animal Health Association (SAHA) Presentation** (*page 92*) – KBVE is on the agenda at SAHA, Tuesday June 16, 2026, 8:15-9:30 am in Louisville. The Board discussed possible topics for the audience of State Veterinarians and regulators:
 - Vet industry license data. Do we have a shortage?
 - Practice Act modernization efforts.
 - Grievances.
 - Board updates.

Dr. Quammen and Dr. Velasco will also be in attendance.

Budget Discussion

Dr. Park took from the table the discussion on the agency's budget. Dir. Shane provided details on the updated projections given current expenditures near the end of F.Y.2026 and new requirements as established in 26RS HB 500, the State Budget Bill.

- Projections cannot be fully completed until all final F.Y. 2026 expenditures and revenue are processed in mid-July.
- There were some savings this year due to:
 - Dir. Shane not traveling as planned to VLC,
 - Hosting this retreat at the offices instead of offsite, and
 - The delay on the database upgrades and subsequent charges.
- The Board has already approved database upgrades to ensure facility and AAHP renewals are in an online format, with a total approved amount of \$65,500.

Members of the Board discussed the essential need for the database upgrade, especially in light of the applications breakout activity yesterday. The Board needs to move to a digital initial application process to and get away from paper; this will bring many efficiencies for staff and streamline the process for applicants.

A MOTION was made by Dr. Quammen directing staff to obtain quotes from the database IT team as well as outside database options, to explore the cost of digitization for all forms and all credentials. The quotes should be reviewed by the Budget Committee and a recommendation brought back to the Board. The motion, seconded by Dr. Staton, passed unanimously.

Regulations Review – Part III

AAHP-Animal Massage Therapy Provider (AMTP) – Proposed regulatory restrictions

Members of the Board reviewed the current restrictions for AAHPs and did not propose any changes for the proposed AMTP license.

Breakout Activity – Veterinarian Code of Ethics

- 16:500 (SUNSET) - Code of ethical conduct for veterinarians.
- AVMA Principles of Veterinary Medical Ethics.

Members of the Board split into assigned small groups to review 201 KAR 16:500 and the current AVMA Principles of Veterinary Medical Ethics.

Upon return from their groups, the Board reviewed and discussed Kentucky's regulation in detail.

- Dr. Prater asked for specific clarification on how the Board wanted to define “complete physical exam”.
- The definition for this may be placed better in the medical records regulation so it is in context.
 - Definitions for “vital signs”, “observations”, “system check”, and other terms.
 - Need to be cautious about too many definitions, as the Board needs to have some professional discretion.
 - Caution to build a regulation appropriate to all species and situations, e.g., herds, honeybees, etc.
- Dr. Dawes suggested that additional research may include a review of available software, given concerns of the Grievance Committee related to appropriate records.

Members asked Dir. Shane and Mr. Iaccarino to review the regulation for conformity with LRC requirements and to bring back for additional discussion in September.

The Board took lunch, 12:15 – 12:49 pm.

Regulations Review – Part IV

Chair Dr. Park directed that the regulations from yesterday be taken from the table and included with this regulatory review.

From the Table:

- 16:540 - Application requirements for veterinarians and veterinary technician.
- 16:570 - License renewal for veterinarians and veterinary technicians; renewal notice.

Members of the Board reviewed and made minor edits to the proposed changes.

A MOTION was made by Dr. Prater directing Dir. Shane and Mr. Iaccarino to work together on final language to file the proposed administrative regulations as listed below amendments with LRC

by the August filing deadline, and for Dir. Shane to work with LRC staff on all needed edits to conform with KRS Chapter 13A. The motion, seconded by Dr. Velasco, carried unanimously.

Regulatory Review

- 16:762 - Application requirements for veterinary facility registration; veterinarian managers; registered responsible parties.
- 16:767 - Registered veterinary facilities – Duties of registered responsible parties and veterinarian managers.
 - PetIQ Proposed Limited-Services License (*separate file*)
 - Tractor Supply acquires VIP Petcare (*pages 93-95*)
 - Intentions for telehealth

Members of the Board reviewed and discussed the above regulations. The Board reviewed the proposal from VIP Petcare / PetIQ to add a “limited-service veterinary license”. Members identified that this proposal was clearly a different approach from the stakeholder’s initial proposal to add a “limited-service” *facility* license. The proposed veterinarian license type does nothing to resolve PetIQ’s objections to the Dedicated Veterinary Services Space (DVSS) in the proposed regulation, and does not offer a solution to the public safety concerns outlined by the Board in discussions.

Members rejected the idea of a limited license for veterinarians. The Board has explored this idea in the past and found it fraught with issues, including public confusion regarding allowable services, licensure mobility, and being unrealistic to properly enforce.

In order to move the regulatory filing forward, the Board discussed changes to 201 KAR 16:767, striking the limit on the number of veterinary facilities any one Veterinarian Manager may manage, but retaining the requirement for a periodic physical presence within the facility to ensure knowledge of operations.

A MOTION was made by Dr. Velasco to direct Dir. Shane to amend the 201 KAR 16:767 as discussed and proceed with filing as an agency amendment and testimony before ARRS as directed by LRC. The motion, seconded by Dr. Dawes, carried unanimously.

Chair Dr. Park directed staff to return to the September meeting with the following regulations. Staff should work with legal counsel to conduct research on other state laws and bring information back to the Board.

- 16:500 - Code of ethical conduct for veterinarians
- 16:762 - Application requirements for veterinary facility registration; veterinarian managers; registered responsible parties. – RESEARCH OTHER STATES

Breakout Activity – Standards

- 16:705 (new) - Standards for Veterinary Facilities; General Requirements
- 16:710 (new) - Standards for Mobile Veterinary Facilities
- 16:715 (new) - Standards for 24-Hour Veterinary Facilities
- 16:720 (new) - Standards for Temporary Clinics and High Volume Spay/Neuter Operations

- Compared to exiting standards in:
 - 16:701 – Standards for Medical Records
 - 16:702 – Standards for Veterinary Surgery

Members of the Board reviewed and discussed minimum standard regulations for the practice of veterinary medicine in Kentucky.

ED Review Procedures

Mr. Iaccarino and Dir. Shane led a discussion on establishing an annual review procedure for the executive director. Since the Board has direct-hired the ED as a non-merit employee in 2024, Dir. Shane is no longer subject to the merit system mid-year and end-of-year Personnel Cabinet reviews. A mechanism for feedback should be established to assist with Board administration and help keep the ED focused on the Board's goals. Dir. Shane asked for this review process to be established so she can receive feedback on performance.

Members of the Board directed that ED performance documents should be developed, including the following criteria:

- Target a goals-orientated evaluation rather than an evaluation based on statistics.
- Review period July 1 – June 30 to match the state fiscal year.
- Semi-annually or quarterly input may be submitted on a review form from Board Members to either the Chair or Vice Chair for aggregate response compilation.
- Board Members should seek feedback from staff and constituents for a 360° review.
- The full Board will then review information in executive session at the Board Retreat to ensure cohesive feedback.
- The Chair and/or Vice Chair will then meet with the ED in July to deliver the results of the review.

Dir. Shane to return in September with proposed documents (process) and milestones (review sheet) for this process.

Schedule Discussion – 2027 Board Meeting Dates and Retreat *(pages 96-97)*

Chair Dr. Park proposed a change to KBVE's historical schedule, from six meetings per year, one every other month, to a quarterly schedule to allow more time for Board discussion on important topics to the various regulated professions and their regulatory needs.

- Regular Meeting Schedule:
 - Day 1 – Committee Meetings
 - Grievance Committee @ 1:00 pm – 5:00 pm ET (or until completed/may adjourn early)
 - Application Committee @ 2:00 pm – 5:00 pm ET (or until completed/may adjourn early)

- Day 2 – Full Board meeting @ 8:00 am – 4:00 pm ET (or until completed/may adjourn early)

The Board discussed and selected the following dates:

- February 10-11
- April 21-22
- June 16 & 17 (Wed / Thu) – Retreat
- August 11-12
- November 17-18

Dr. Quammen will be unable to attend the first two meeting dates due to scheduling conflicts.

- 2027 Special Meeting Date Holds (Optional, upon call of the Chair or three Members of the Board – KRS 321.240(2)):
 - March 4 or 11
 - October 21
 - December 2

Members of the Grievance Committee indicated their intent to continue monthly meetings to keep cases moving in a timely manner; they will set their schedule at a future Committee meeting.

AMOTION was made by Dr. Dawes to adopt the schedule as discussed for 2027. The motion, seconded by Dr. Velasco, carried unanimously.

FYIs and Other Items for Discussion

Licensee outreach mailer

Dr. Quammen to produce draft mailer by June 12. Topics for Inclusion:

- Medical Records.
- Controlled Substance logs.
- Facility Registrations Requirements.
- Renewal Year and CE requirements.
- Regional meeting dates? Flyer would not be able to be printed and mailed until at least July, and most meetings will have already occurred by then.

E&O Regional Meetings

Dir. Shane to present 45 min presentation. DEA will have 45 min., and KVMA Ms. Hamelback will have 30 min. A Board Member is requested for each meeting to interact with licensees and other constituents.

- Sat, June 6, 8-10 am EDT – Buffalo Trace VMA @ Morehead Clinic Days, Morehead Research Farm, 25 MSU Farm Dr., Morehead, Ky. 40351 – Dr. Staton, Dr. Prater to attend and represent the Board.
- Tue, June 16, 6-8 pm EDT – Northern Kentucky VMA @ Location TBD – Dr. Quammen.
- Thu, July 16, 6-8 pm CDT – South Central VMA @ Location TBD in Bowling Green – Dr. Dawes & Dr. Gardner.

- Tue, Jul 21, 6-8 pm CDT – Jackson Purchase VMA @ Location TBD in Paducah – Dr. Gardner.
- Wed, Jul 22, 6-8 pm CDT – West Central VMA @ Location TBD in Madisonville – Dr. Gardner.
- Wed, Jul 29, 6-8 pm EDT – Central Kentucky VMA & KAEP @ Location TBD in Lexington – Dr. Velasco & tentative Dr. Kennedy.
- Tue, Aug 18, 6-8 pm EDT – Greater Louisville VMA @ Location TBD in Louisville – Dr. Velasco.
- Date TBD, Lincoln Trail VMA @ Location TBD in Elizabethtown – Volunteer needed – tentative Dr Velasco.
- Date TBD, South East VMA @ Location TBD in London – Volunteer needed.
- Date TBD – All State – Zoom – Volunteer needed.

Members of the Board discussed possible topics for inclusion in the presentation.

- 2026 is a licensure renewal year; CE requirements.
- Facilities update.
- Registration Required.
- Stakeholder involvement and changes.
 - How to contact legislators, when, (be polite), etc.
 - Monthly pop-ups to continue at will of General Assembly.
- Very light on the AAHP (not impactful for most licensees).
- Medical Records.
 - Anesthetic monitoring.
 - Surgical requirements.
 - Consent forms.
- LVT utilization – Scope of practice for LVTs and how they can be better utilized.
- Legislative updates –
 - LVT ability to administer rabies vaccines.
 - CSPC and KASPER.
- Make sure you have the correct email – how to update this on license?
- Come to Board meeting to get CE hours.
- Reminder about CVI?
- How can we get better survey responses? Ask audience.
- Binders with the newsletters as samples – have ready for meetings.

Newsletter – “Board Member’s Corner” or similar feature

Dr. Quammen presented a proposal for each Board Member to write one column per year highlighting topics of interest related to practice and regulation.

Other Topics for Discussion

Chair Dr. Park opened the floor for discussion.

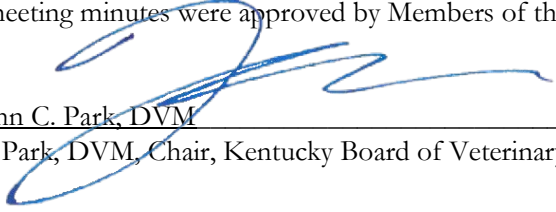
Dr. Velasco gave an update on the movement of New World Screwworm (NWS) and encouraged veterinarians to visit USDA's Screwworm.gov website at <https://www.aphis.usda.gov/node/1050/stop-screwworm>

Members of the Board expressed gratitude for dinner last night hosted at Dr. Park's.

ADJOURNMENT

Chair Dr. Park adjourned the meeting at 4:54 pm.

These meeting minutes were approved by Members of the Board on September 10, 2026.



/s/ John C. Park, DVM
John C. Park, DVM, Chair, Kentucky Board of Veterinary Examiners

PRESIDING OFFICER: John C. Park, DVM, KBVE Board Chair
Minutes Recorded by: Michelle M. Shane, KBVE Executive Director



KENTUCKY BOARD OF VETERINARY EXAMINERS

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Board Retreat Agenda

June 2-3, 2026

Location: KBVE Offices, 4047 Iron Works Parkway, Suite 104, Lexington, KY 40511

Tuesday, June 2

EDT **BOARD MEETING – PUBLIC MEETING**

8:00 AM **CALL TO ORDER**

ROLL CALL / ESTABLISHMENT OF QUORUM

CONFIRMATION OF PUBLIC NOTICE

READING OF MISSION STATEMENT

CONSENT AGENDA (*action item*)

Board packet (*pages 1-45*)

- Meeting Agenda for June 2-3, 2026 (*pages 1-4*)
- Board Meeting Minutes from May 14, 2026 (*pages 5-30*)
- Committee Meetings:
 - Applications Committee Minutes – May 14, 2026 (*pages 31-34*)
 - Grievance Committee Minutes – May 14, 2026 (*pages 35-38*)
 - Education and Outreach Minutes – May 26, 2026 (*pages 39-42*)
- Budget Summary Report (*pages 43-45*)
- Approval of Board Per Diem and Mileage
- Approval of food costs for meeting: Board Members, contractors, staff, public meeting attendees, including licensees

BUSINESS AGENDA

- Welcome
- Overview – Retreat Scope of Work
- Legislative Discussion
 - 2026 Regular Session Action Items
 - Select OIG-CSPC Appointees (*pages 46-48*) (*action item*)
 - Summer Friendships
 - KBLMT Meeting update re AAHP-Animal Massage Therapy Provider (AMTP) License (*page 49*)
 - National Landscape and Kentucky Legislation on the Horizon
 - Veterinary Professional Associate (VPA) (*pages 51-72*)



- Hines v Pardue and Chiles v Salazar (*pages 73-75*)
- Murray State and other new veterinary schools (*page 76*)
- Board-approved Educational Programs and Accreditation
- National Exams
- Right Touch Regulation (*separate file*)
- Regulations Review – Part I
 - Regulations Overview (*pages 77-80*)
 - 16:750 (AMEND) - Licensed Veterinary Technicians (LVTs) -- Veterinary assistants -- Scope of Practice and Supervisory Requirements
 - Breakout Activity – Review of KVMA/KVTA proposed document
 - CVTEA Essential Skills List
 - 16:520 (AMEND) - Approved veterinary colleges; approved programs for veterinary technicians
 - 16:530 (AMEND) - Examination requirements for veterinarians and veterinary technicians
 - 16:560 (AMEND) - Certification as an animal euthanasia specialist
 - 16:590 (AMEND) - CE for vets and techs - clarification on pharmacy
 - 16:600 (SUNSET) - Prescription and dispensation of drugs for animal use

12:00 pm **Lunch**

- 12:45 pm
- Budget Discussion
 - Projections update
 - Contracts update
 - Licensee Demographics Report (*pages 81-89*)
 - Breakout Activity – Applications
 - Regulations Review – Part II
 - 16:542 (NEW) - Special permits – Supervisor qualifications and responsibilities – Limitations on practice
 - 16:540 (SUNSET) - Application requirements for veterinarians and veterinary technician
 - 16:580 (SUNSET) - Board issued licenses and certificates, inactive and retired statuses.
 - 16:570 (SUNSET) - License renewal for veterinarians and veterinary technicians; renewal notice.

5:00 pm **Recess**

5:30 pm **Dinner Offsite**

Wednesday, June 3

EDT **BOARD MEETING – PUBLIC MEETING**

8:00 AM **RETURN FROM RECESS**



ROLL CALL / ESTABLISHMENT OF QUORUM**BUSINESS AGENDA**

- Welcome back
- Legal Presentation
- Litigation Update (*Executive Session*)
- Questions for the Board
 - Telehealth query (*page 90*)
 - UK Extension Train-the-Trainer (*page 91*)
 - SAHA Presentation (*page 92*)
- Regulations Review – Part III
 - AAHP-Animal Massage Therapy Provider (AMTP) proposed regulatory restrictions
 - Breakout Activity – Veterinarian Code of Ethics
 - 16:500 (SUNSET) - Code of ethical conduct for veterinarians
 - Review AVMA Ethics

12:00 pm **Lunch**

- 12:45 pm
- Regulations Review – Part IV
 - 16:762 (AMEND) - Application requirements for veterinary facility registration; veterinarian managers; registered responsible parties
 - 16:767 (AMEND) - Registered veterinary facilities – Duties of registered responsible parties and veterinarian managers
 - PetIQ Proposed Limited-Services License (*separate file*)
 - Tractor Supply Announcement (*pages 93-95*)
 - 16:705 (new) - Standards for Veterinary Facilities; General Requirements
 - Breakout Activity – Standards
 - 16:710 (new) - Standards for Mobile Veterinary Facilities
 - 16:715 (new) - Standards for 24-Hour Veterinary Facilities
 - 16:720 (new) - Standards for Temporary Clinics and High Volume Spay/Neuter Operations
 - ED Review Procedures
 - Schedule discussion – 2027 and retreat (*pages 96-97*)
 - FYIs and Other Items for Discussion
 - Licensee outreach mailer

5:00 pm **ADJOURNMENT**